





#### WATER MANAGEMENT ACROSS SCALES IN THE SÃO FRANCISCO RIVER BASIN, BRAZIL: POLICY OPTIONS AND POVERTY CONSEQUENCES

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November 2008



## **Presentation Overview**

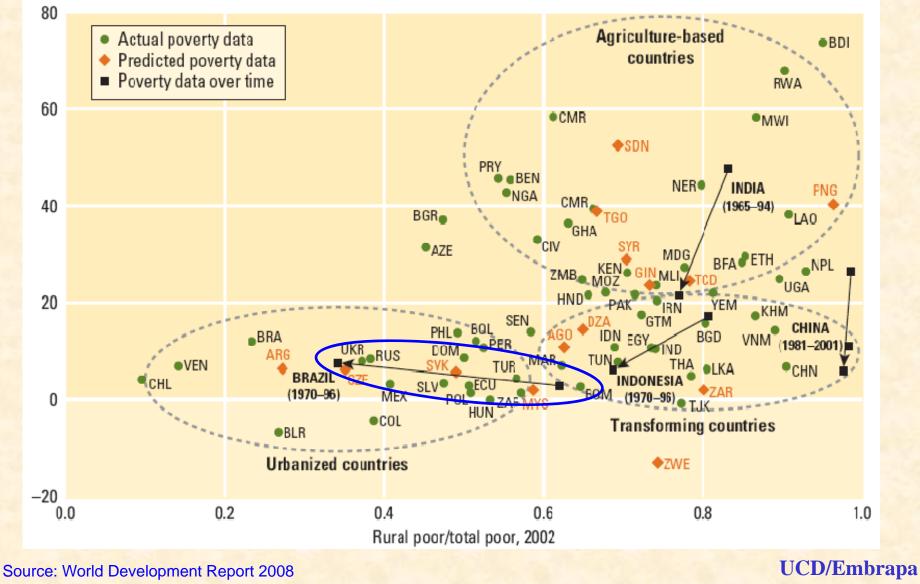


- Trends, Current Conditions and Driving Forces – Population, Poverty, Agriculture, Market Structure
- Key Policy Issues
- Fundamental Gaps in Knowledge
  - Participant Action
- Research Undertaken in the SFRB to Fill these Gaps
- Possible Contributions of the SFRB in Phase II
  - Participant Action
- Concluding Remarks (Our Personal Stories)

#### Three Worlds of the WDR 2008



Agriculture's contribution to growth, 1990-2005, %





## Changing Market Structure



Table 1: Supermarket shares in food retail and numbers of stores: selected Latin American countries circa 2000, arranged by per capita income

	Population in millions	Per capita income in thousands	Supermarkets' % of country's food retail	Number of supermarkets (per million population in brackets) <sup>a</sup>	Number of supermarkets OR share of food retail a decade earlier (year)	
Argentina	37	7.5	5プ	1306 (35)	35% (in 1990)	
Mexico	98	5.1	45 <sup>°</sup>	1026 (10) <sup>d</sup>	544	
Chile	15	4.6	50 <sup>e</sup>	654 (44)		
Costa Rica	4	3.8	50	221 (55)	113 (in 1990) 85 (in 1984)	
Brazil	170	3.6	75	5258 (31) 24000 (141) <sup>f</sup>	14000 (in 1990)	>
Panama	3	3.3	54	110 (37)	n.a.	
El Salvador	6	2.0	37	138 (23)	n.a.	
Colombia	42	2.0	38	1200 (29)	n.a.	
Guatemala	11	1.7	35	128 (12)	66 (in 1994) 15% (in 1994)	
Ecuador	13	1.2	n.a.	120	n.a.	
Honduras	6	0.9	42	37 (6)	n.a.	
Nicaragua	5	0.4	n.a.	40 (8)	5 (in 1993)	CD/Embr



#### São Francisco River Basin Change in Rural Population, 1991 **Total Popula** to 2000 Petrolina **Total for SFI** Alagoas Bahía **Distrito Fede** Goiás Rural Population **Minas** Gerai at Município Level -27337 - -20000 Pernambuco -19999 - -5000 Sergipe -4999 - -1000 -999 - 1000 1001 - 2500 Rural Brasilia 2501 - 5000 **Populatio** 5001 - 14788 Total for SFI City Montes Claros São Francisco River Alagoas **Bahía** Data Source: Brazilian Population Census, 1991, 2000 (IBGE). Data aggregated **Distrito Fede** to match município boundaries as of 1991. Goiás Scale 1:6,500,000 **Minas** Gerai 100 Horizonte Kilometers Pernambuco Lambert Azimuthal Equal Area Projection, WGS-84. Sergipe UCDAVIS Embrapa Map by J A Young, 4 September 2007

300

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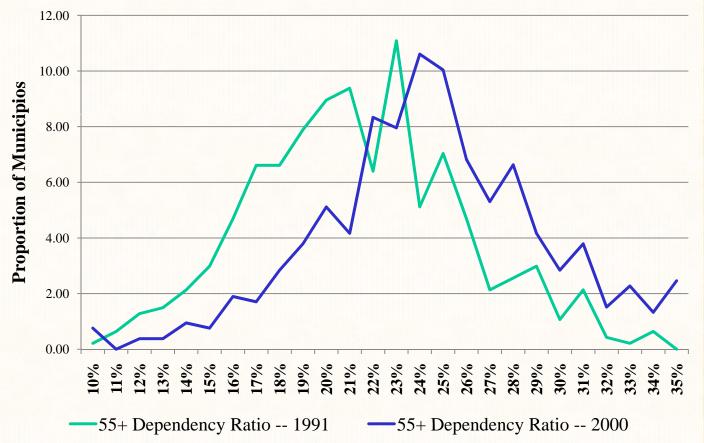
#### **Population Change in the SFRB**



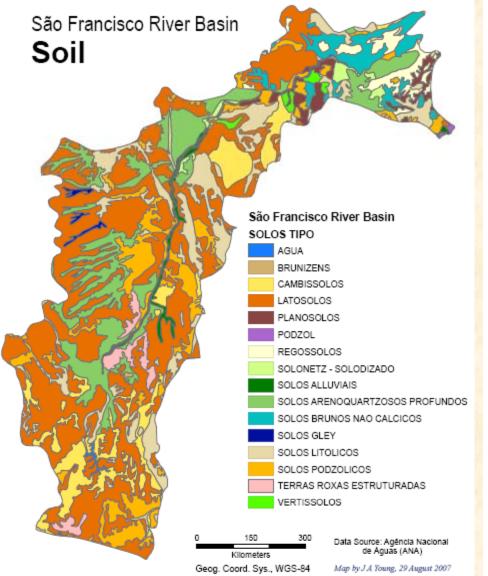
## Aging of the Rural SFRB Population

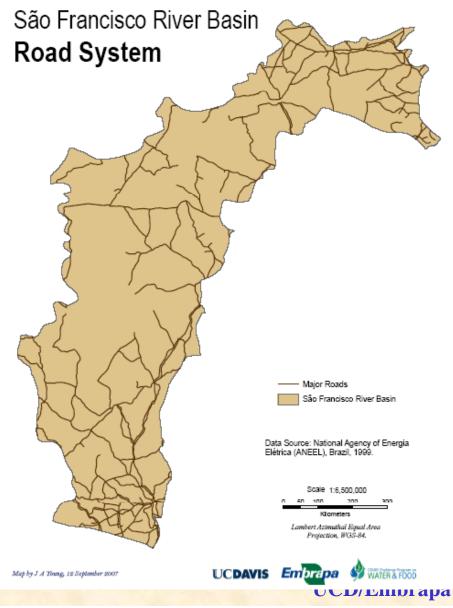


**Shifting Demographic Profile** 

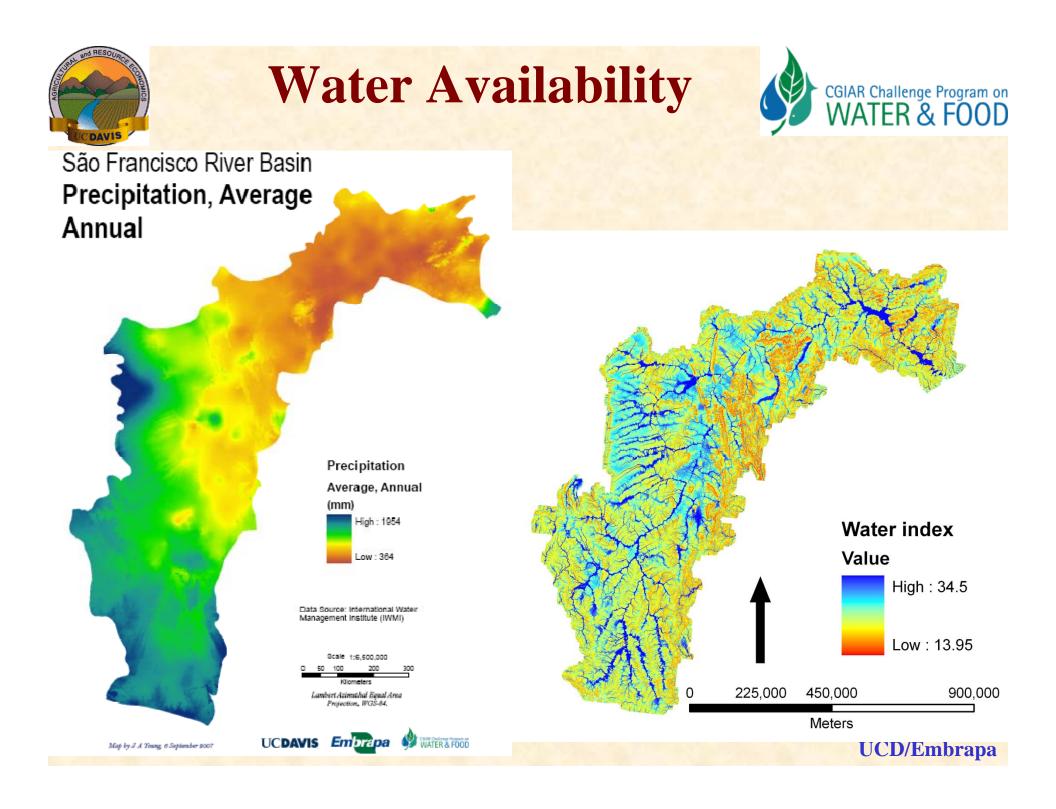


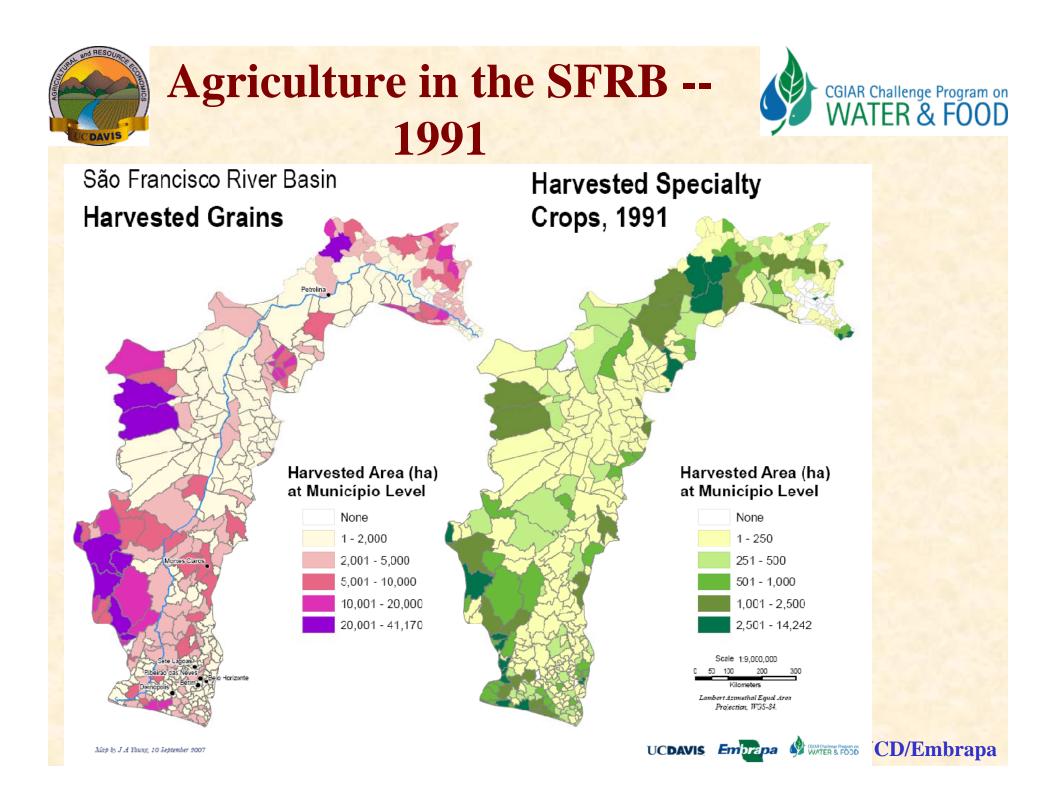
Soil Types and Distance to Market



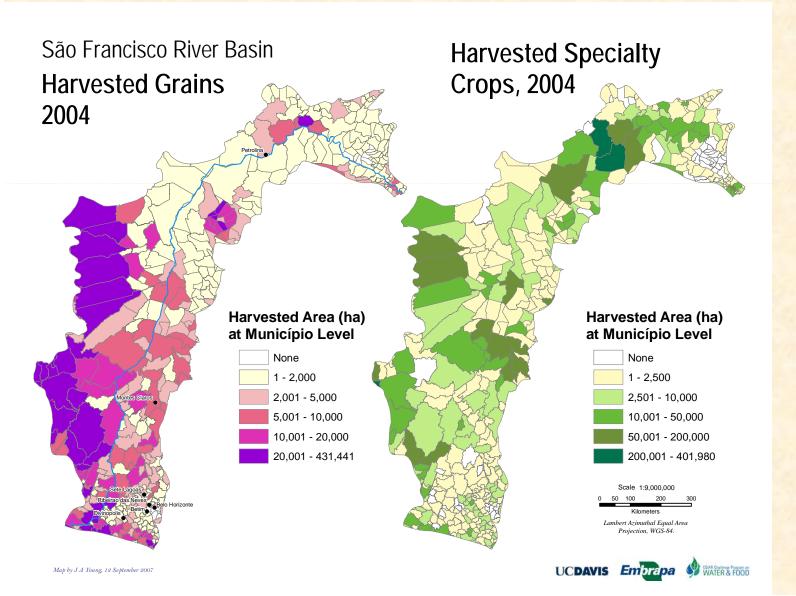


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### Agriculture in the SFRB --2004

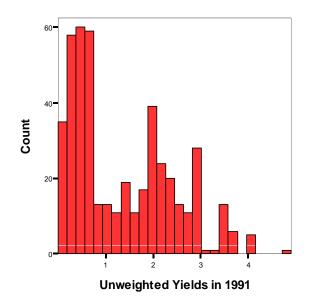


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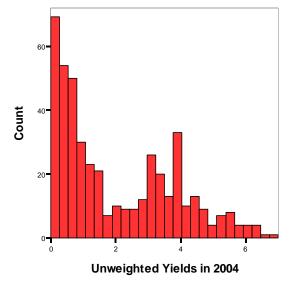
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#### **Frequency Distribution of Corn Production**

(in tons/ha)

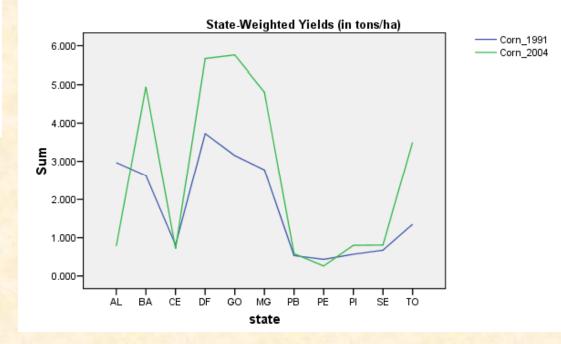


Frequency Distribution of Corn Production (in tons/ha)



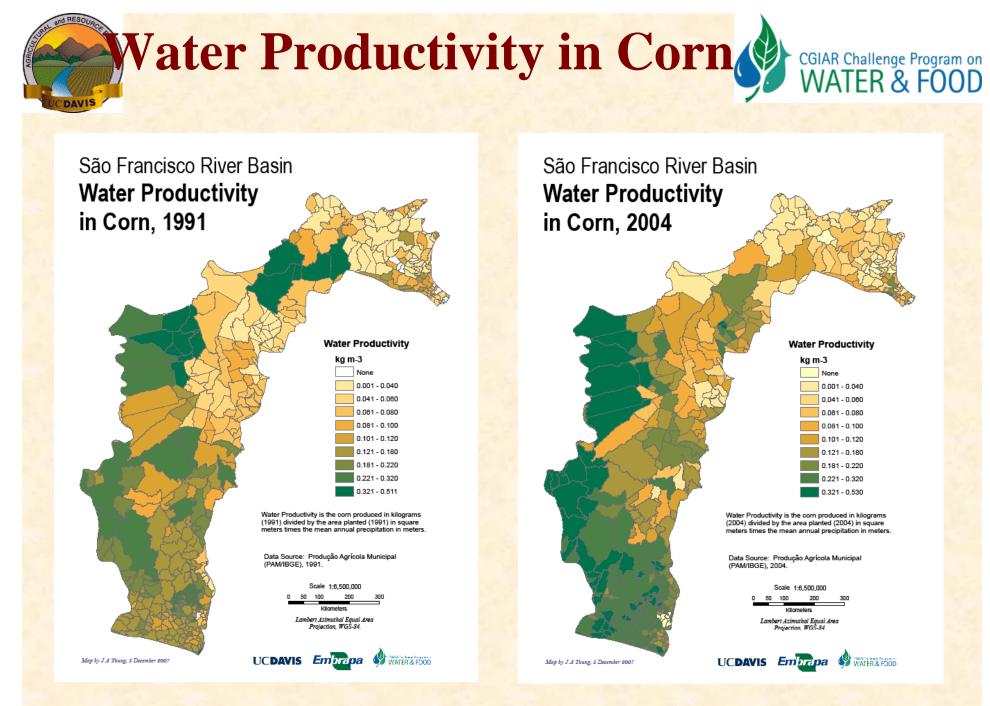
Changes in Land CGIAR Challenge Program on WATER & FOOD Productivity

#### **Total Corn Production by State**



Scale of Farming is Changing Rapidly

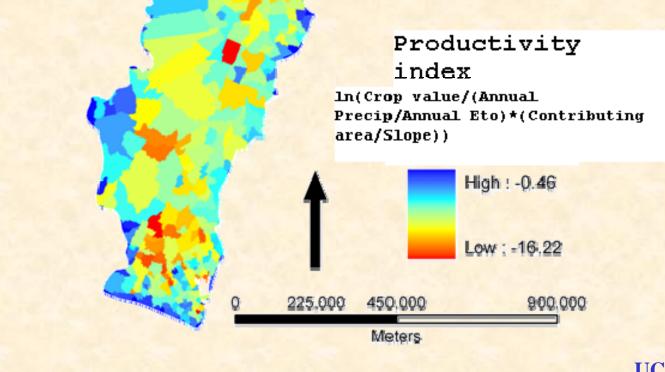
Vast Majority of Area Expansion is by
Large-Scale Enterprises

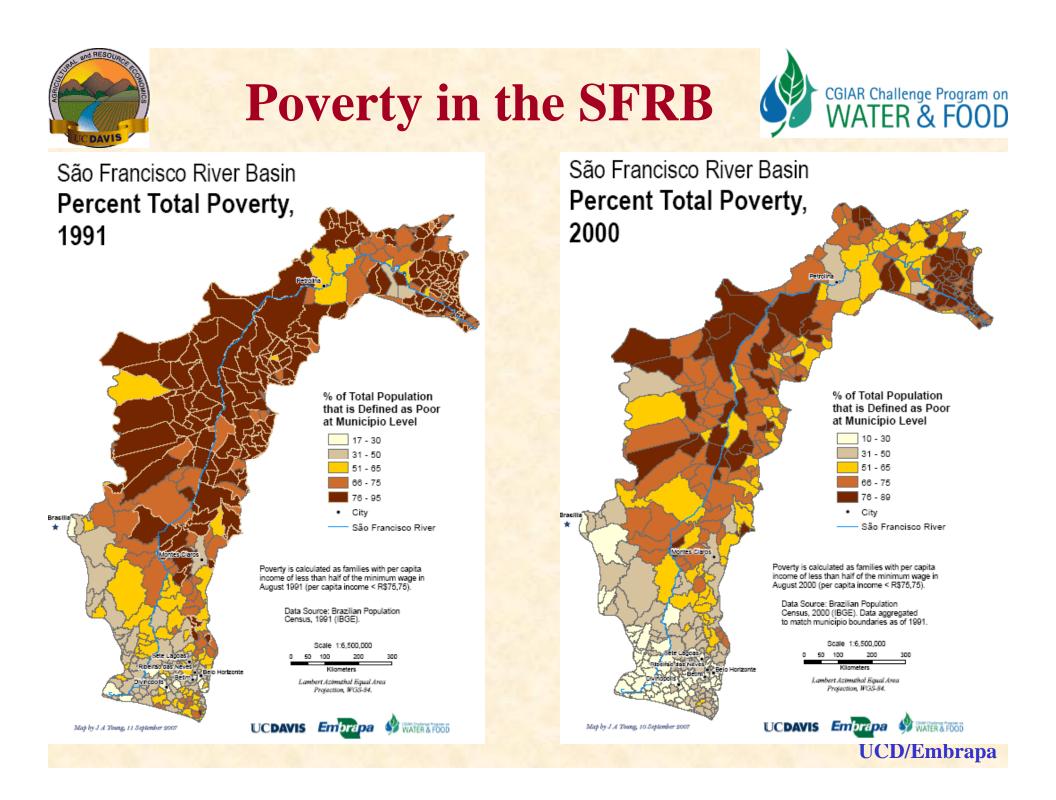




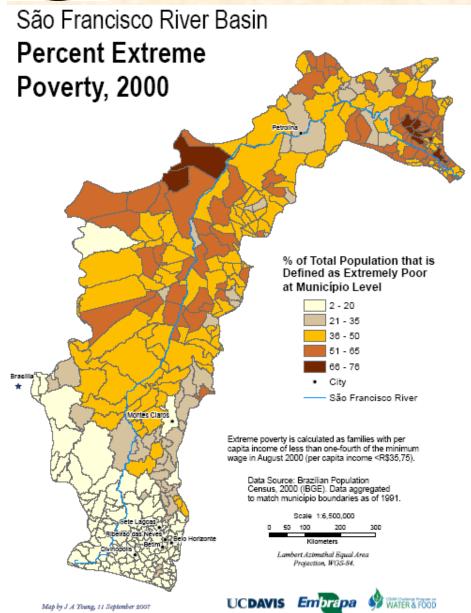
#### **Water Productivity**







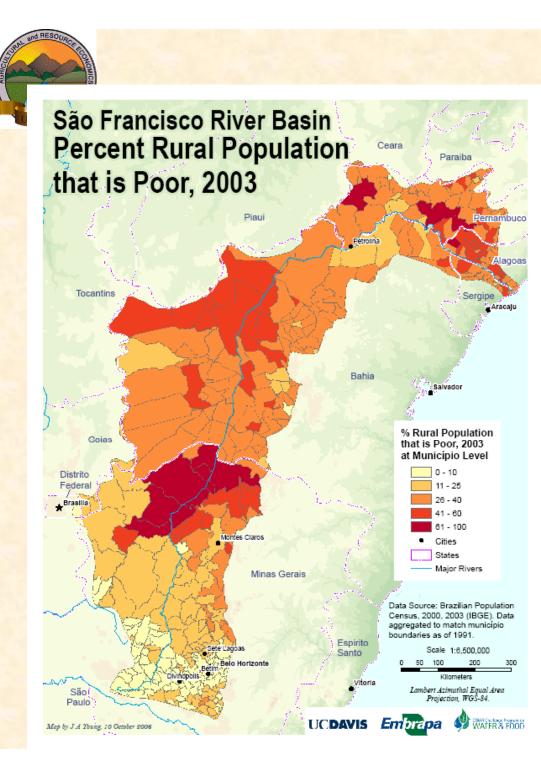






# Extreme Poverty in the SFRB

2003 <u>Rural</u> Poverty	Rural Po	overty	Extreme Poverty- Rural	
	Absolute	% of Rural Pop	Absolute	% of Rural Pop
Total for SFRB	1,012,095	28%	345,677	9%
Alagoas	163,307	41%	70,400	2.6%
Bahía	328,313	23%	139,941	9.7%
Goiás	7,792	21%	2,846	7.5%
Minas Gerais	178,006	22%	43,214	5.3%
Pernambuco	258,004	37%	53,484	7.6%
Sergipe	48,635	37%	19,603	14.9%





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## Spatial Distribution of Rural Poverty



# **Key Policy Issues**



- Agricultural Sector
  - How much *surface water* <u>should</u> be diverted for agriculture, and where\*?
  - How much groundwater should be pumped?
  - What is the optimal level of irrigation efficiency?
  - What public policy action (if any) is required to better manage water resources?
    - What are the effects of water management policies on the poor?
- Poverty
  - How is water productivity or access to water linked to poverty in the SFRB?
  - If linked, how much water should be diverted to poor farmers to reduce poverty?
    - What <u>additional</u> public policy action will be required to reduce poverty?
- Inter-Sectoral Trade-Offs
  - What are the impacts on agriculture of the diversion of water for hydro power?
  - How much water should remain in the river system for environmental benefits?
- Inter-Basin Trade-Offs
  - What are the agricultural and other costs in the SFRB associated with inter-basin transfers?
  - \* 'and where' applies to all issues



### Fundamental Gaps in Knowledge



- Farmer Responses to Policy and Other Changes
  - Water policies (e.g., water prices, regulations, etc.)
  - Market conditions (e.g., input and output prices)
  - Weather conditions (e.g., drought)
- Effects of Farmer Behavior on Water Resources
  - Surface water
  - Groundwater



# **Pause for Discussion**



- Do These Situations or Trends 'Ring True' for your Basins?
- Do the Fundamental Gaps in Knowledge Reflect those in your Basins?



#### **SFRB Team Activities**



- Research at Three Spatial Extents Basin-Wide, Buriti Vermelho Sub-Catchment, Plot Levels
  - Characterization
    - Poverty
    - Hydrology
    - Agriculture
      - Water use in agriculture
    - Water productivity
  - Modeling
    - Hydro inter-relationships
    - Human behavior in agricultural
    - Linking models
  - Use Models to Assess the Effect of Selected Interventions and Policy Changes
- Training and Capacity Strengthening
- Outreach



## Key Objectives of Hydro-Economic Models



- Cropping patterns, input mix, employment, water use
- Income and poverty
- Surface water and groundwater availability
- Predict the Effects of Proposed Policy and other Changes on Farmer Behavior/Outcomes
- Inform Policy
- Modeling at Three Spatial Extents
  - Plot-Level LUS Models
  - Buriti Vermelho Models
  - Basin-Wide Models



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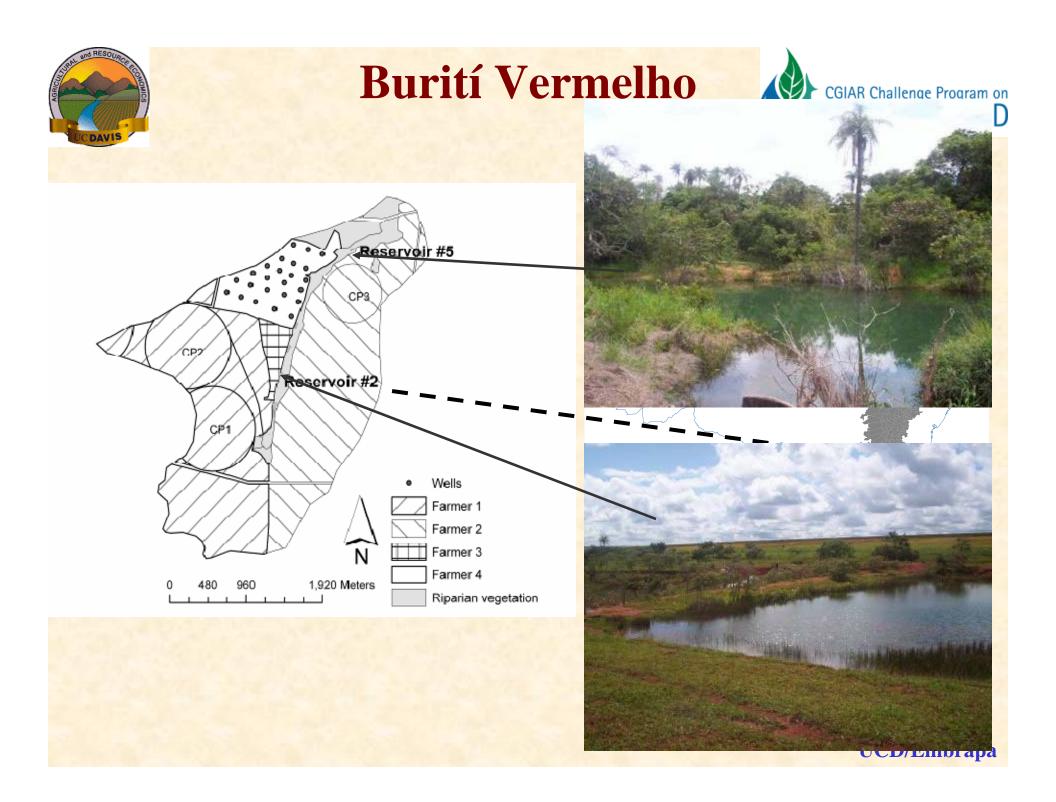






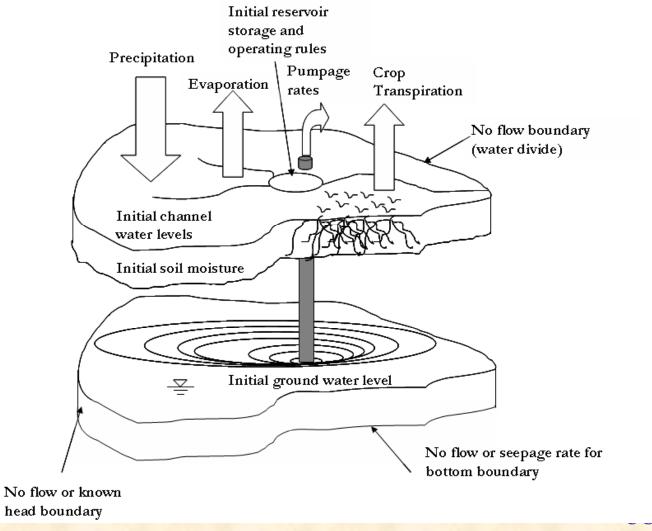
# **Basic Components of Hydro-Economic Models**

- Hydrologic Models
  - Water flows/stocks, in space/time
- Economic Models of Agriculture
  - Farming decisions
    - Crop mix, production technology, water use
- Linking the Models





# A Spatially Distributed Hydrologic Model for Buriti Vermelho

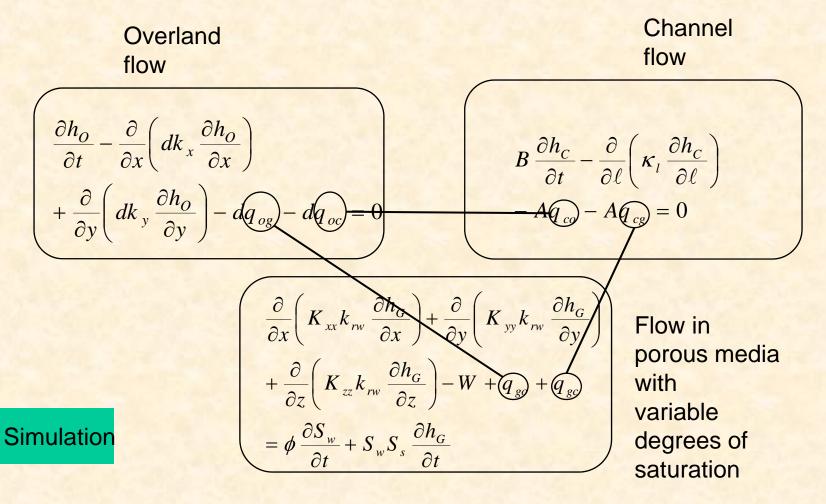


**D/Embrapa** 



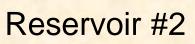
#### Hydrologic Model (MOD-HMS)



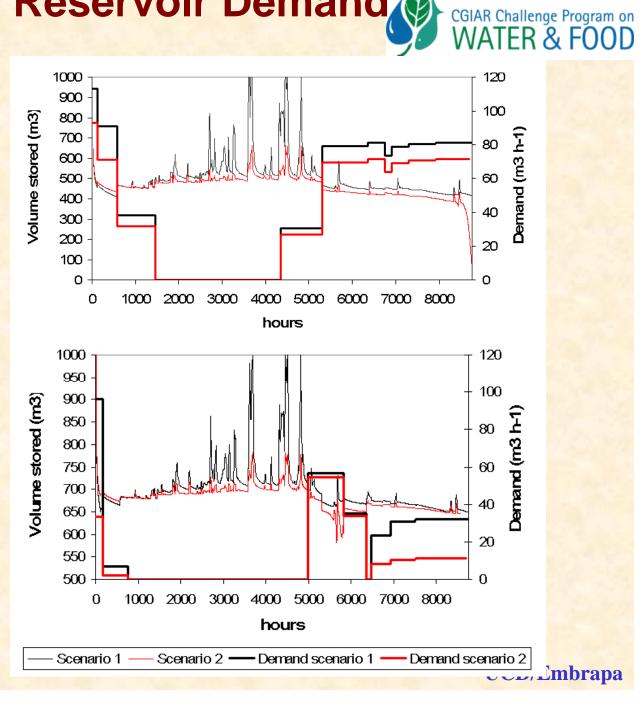


Panday & Huyakorn (2005). Adv. Wat. Res. UCD/Embrapa

Changes in Reservoir Demand





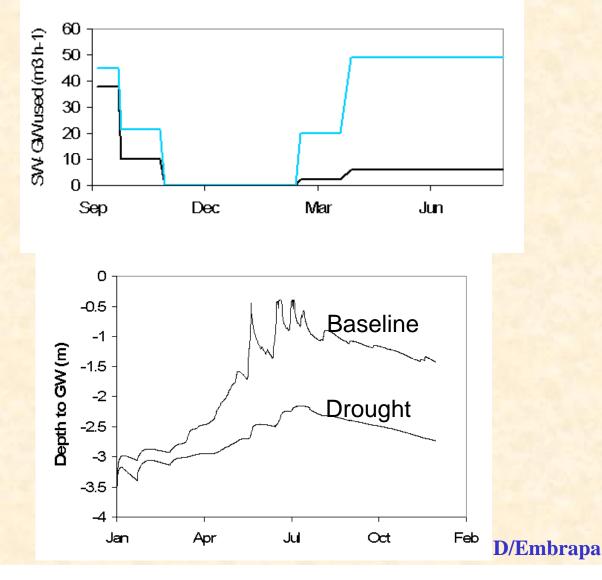




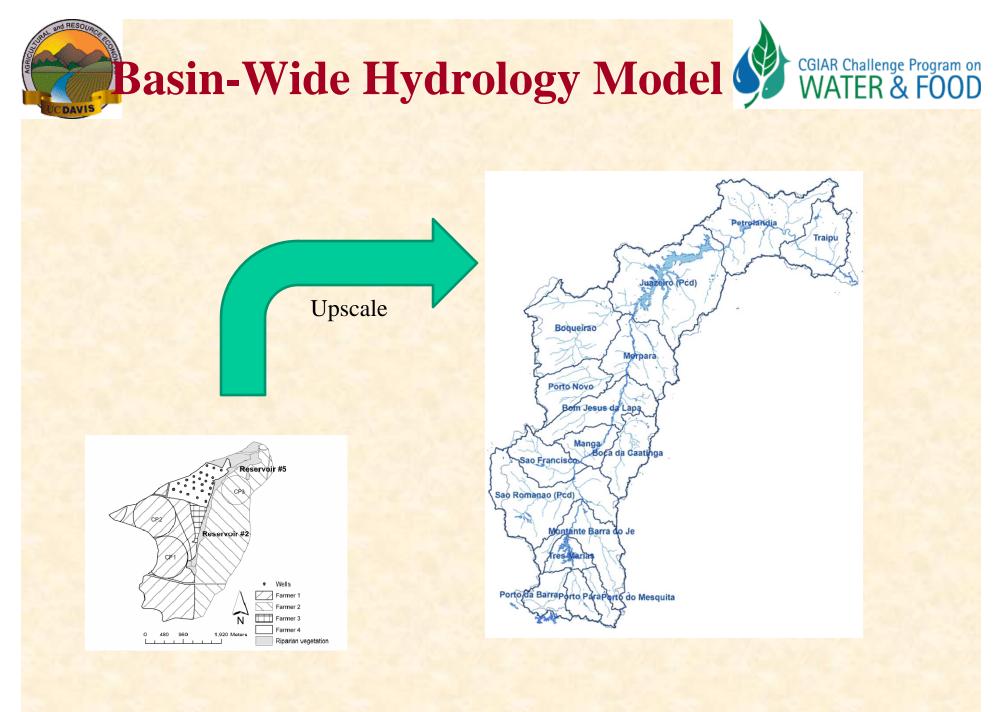
#### Groundwater & Surface Water Use (Farmer 4)

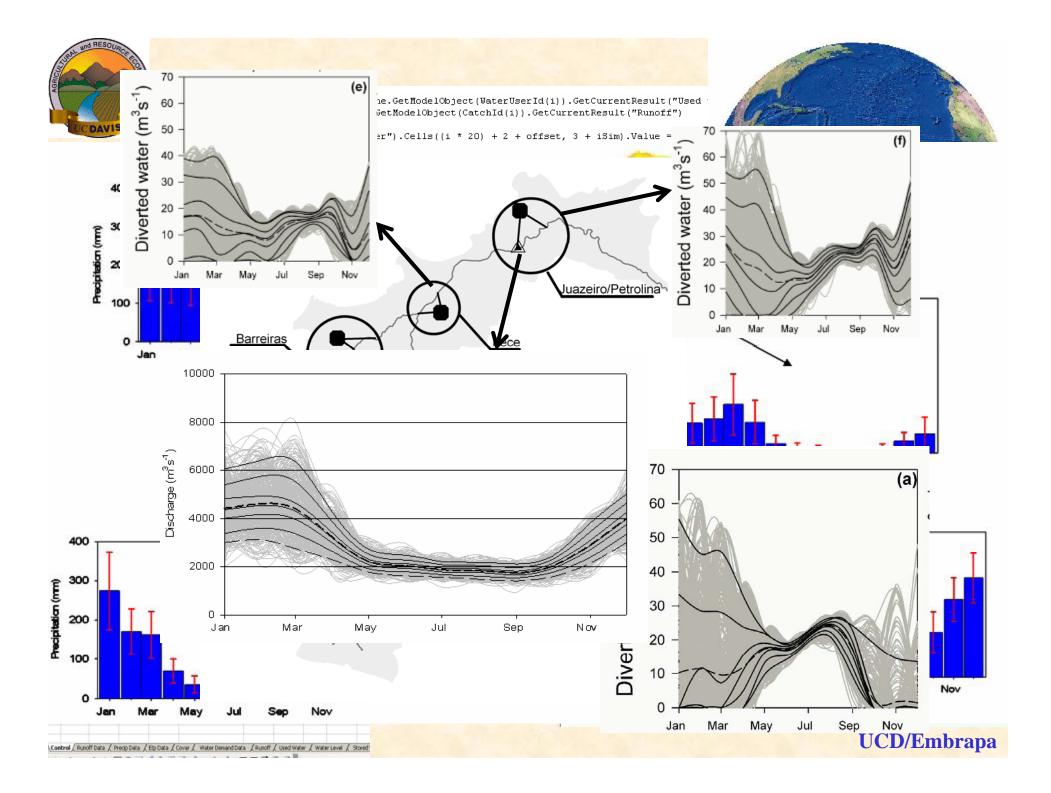


Applied Water By Source



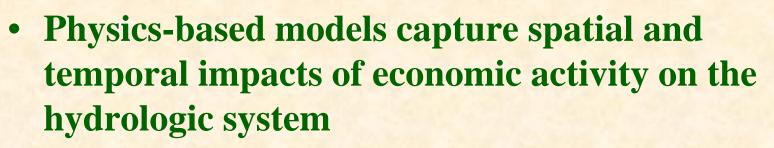
Depth to Water Table







# Hydrologic Modeling Conclusions



- Give insights and enhance understanding of the biophysical system
- For the larger scale, stochastic techniques can calculate water availability in terms of frequency and permits quantification of risk
- Dynamic models have predictive capability and therefore allow for policy testing

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#### Core of the Economic Models of Agriculture: Farmer Objective Function

- Maximize Profits
  - Choose product mix and production technology
    - Including the amount and sources of water, and how it is applied
- Subject to an Array of Constraints
  - Socioeconomic
    - Feed the family
    - Access to markets and credit, etc.
  - Biophysical
    - Soils, weather, etc.
  - Access to water
    - Surface water, groundwater





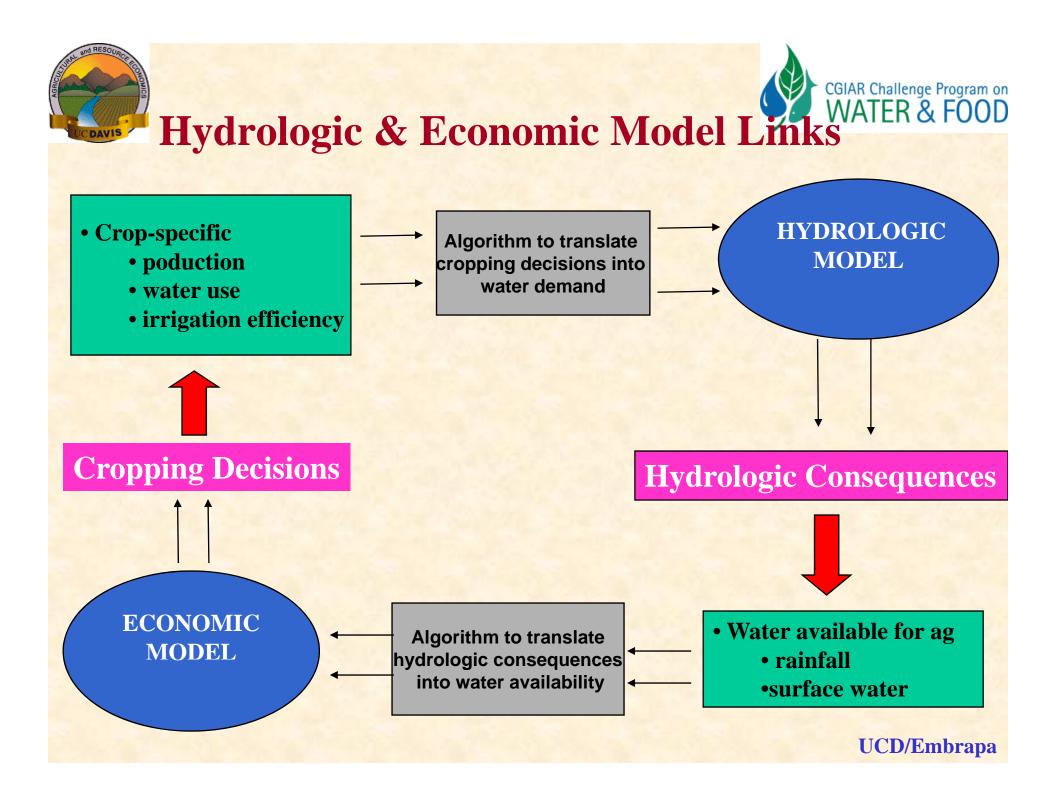
#### Core of the Economic Model of Agriculture: Farmer Objective Function

 $\max \sum_{i} p_{it} q_{it}(\mathbf{x}_{nirrt}, ew_{it}(\mathbf{x}_{irrt})) - \sum_{i} w_{jt} x_{ijt} - \sum_{i} c_{ew_{it}}(\mathbf{p}_{irrt}, \mathbf{x}_{irrt}; \mathbf{z})$ 

Crop Prices Agricultural Production Function •Vector of Non-Irrigation Inputs (x<sub>nirr</sub>): •Fertilizers, seeds, land, pesticides, machinery etc •Effective Water – ew •Function of Irrigation Inputs (x<sub>irr</sub>): •Applied water •Irrigation Capital •Irrigation Labor •Irrigation Energy

Non-Irrigation Input Cost • Price - w<sub>sj</sub> • Quantity - x<sub>sii</sub>

Effective Water <u>Cost</u> • Irrigation Input Prices – p<sub>irr</sub> • Irrigation Input Quantities - x<sub>irr</sub> • z – Vector of factors that may affect irrigation costs (e.g. distance to river)

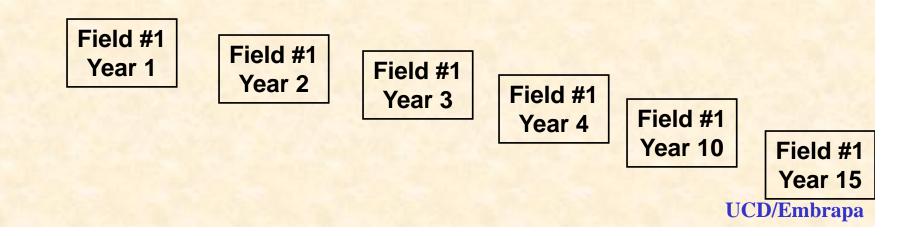




# Land Use System Analysis (LUS)



- Space
  - Single parcel of land
- Time
  - Multi-year duration, specific end date, seasonal time steps
- Economic Model of Agriculture
  - Specific series of cropping activities, specific production and water use technologies
- Hydrology Model
  - Farmer's assessments of water availability
- All Data Collected at Farm Level



### LUS Results for Alternative Production Systems in Petrolina

Labor **Employ** LUS **Economic Performance Requirements** Water for Irrigation ment Establish Excess ment Total Establish Water **Opera-**Returns Cost --Operatio Productivi NPV per **Returns** Establish Family ment **NPV** Water Use tional Plot to nal Cost -ty (NPV/ Labor hectare to Land ment Family Costs Phase  $1000m^{3}$ ) Used **Property** Labor (per hectare) **\$R/ Person**persondays/ ha/ **\$R/ha** Person-\$R/ha/  $1000M^{3}/$ **\$R/** davs/ha/ person-/year days /ha \$R **\$R/ha** \$R **\$R/ ha** ha/year 1000m<sup>3</sup> dav year vear vear **Goats and Sheep** -12 1.5 6.3 0.00 0 0 0 0 0 6 4 0 28 Melon -Onion 43.963 21.981 11 1.099 102 50 25 2.466 21 53.26 229 Manga -- flood irrigation 772 35 45 553 1.177 12 3.12 **93** 3.087 1 39 138 Mango -- micro sprinkler 11,057 2,764 4 138 44 32 4,212 1,053 **973** 10 **69** 14 Table grapes with seeds 778.074 129,679 31.14 6,484 151 208 96,600 16,100 3,157 18 **524** 368 Table grapes 228.225 54.81 151 208 3,157 18 seedless 1,369,349 96,600 16,100 648 11.411 438

UCD/Embrapa

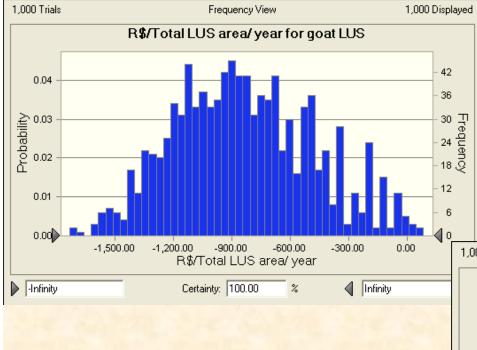
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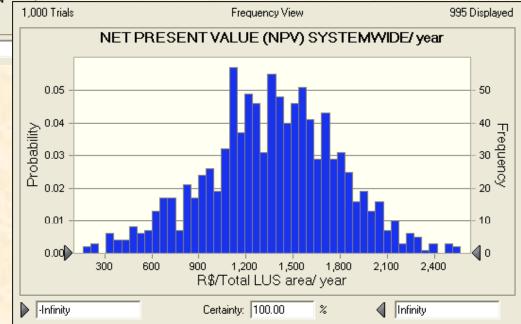
## **Effects of Uncertainty**



#### Effects of Goat Mortality Uncertainty on NPV per Year



#### Effect of Uncertainty in Mango Prices on NPV per year







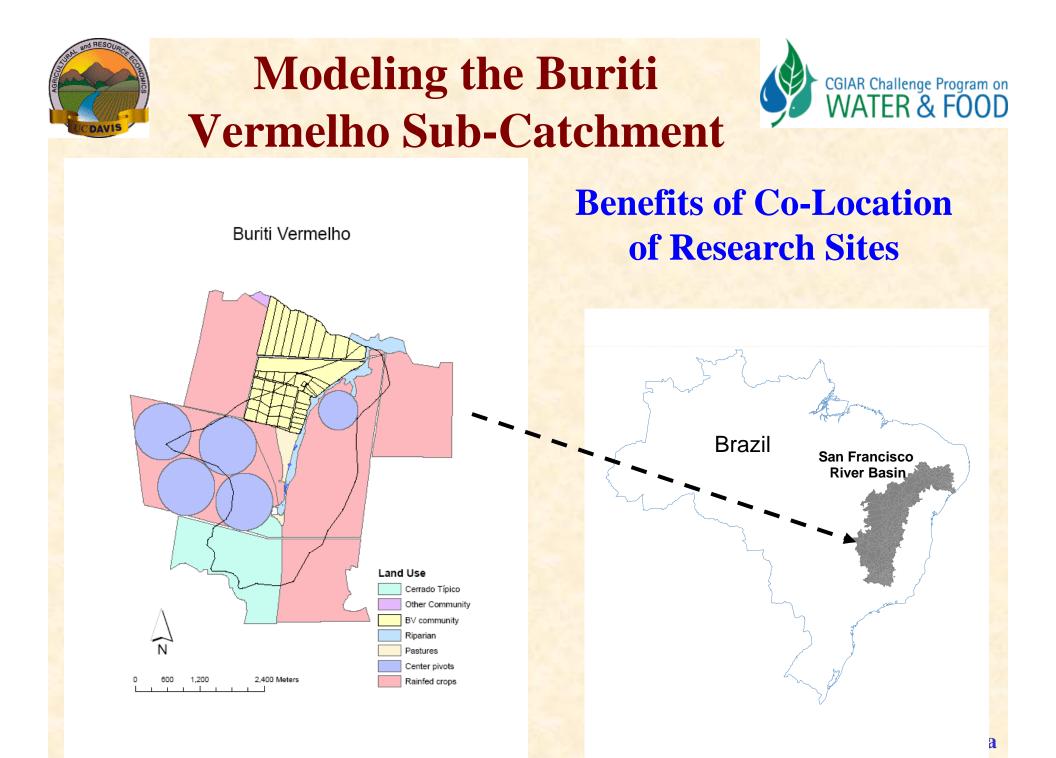
### **Policy Experiments Using LUS**

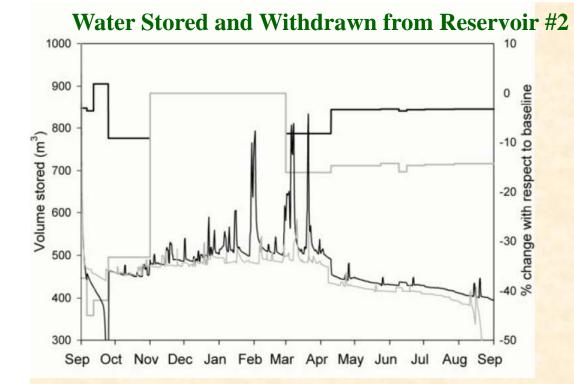
Intercropped Limes in Buriti Vermelho, Brazi	il; Micro-sprinkler	Irrigation						
Final Matrix with Policy Experiments								
		Policy						
Policy Settings	Baseline Values	Experiment #1	Experiment #2	Experiment #3	Experiment #4	Experiment #5	Experiment #6	Experiment #7
Input Prices								
Water Price (R\$/m³)	0	0.25	0	0	0	0	0	0
Electricity Price (R\$/kwh)	0.21	0.21	0.4	0.21	0.21	0.21	0.21	0.21
Minimum Wage (R\$/person-day, unskilled)	18	18	18	25	18	18	18	18
Agricutlural Research								
Yield Response to Applied Water (kg/m <sup>3</sup> )	2.841	2.841	2.841	2.841	3.2	2.841	2.841	5
Regulations								
Available Water for Irrigation (m <sup>3</sup> /season)	3200	3200	3200	3200	3200	1600	660	1600
								1

Baseline LUS & Policy Experiments	Economic Performance			Water for Irrigation				
	NPV of the LUS	Returns to Land	Returns to Family Labor	Cost of Establishing Irrigation System on the Property	Cost of Establishing Irrigation System on the LUS Plot	Operational Costs	Amount of Applied Water	Water Productivity
	\$R	\$R/ha/year	\$R/person-day	\$R	\$R/2 ha	\$R/ha/year	M³/ha/year	NPV/m <sup>3</sup> \$R
Irrigated Limes Baseline	42,079	1,753	74	5,330	7,636	19,356	3,168	1.11
Policy Experiment #1	30,898	1,287	54	5,330	7,636	19,356	3,168	0.81
Policy Experiment #2	21,897	912	38	5,330	7,636	36,511	3,168	0.58
Policy Experiment #3	38,439	1,602	67	5,470	7,650	19,510	3,168	1.01
Policy Experiment #4	55,508	2,313	97	5,330	7,636	19,356	3,168	1.46
Policy Experiment #5	15,768	657	28	5,330	7,636	9,776	1,600	0.82
Policy Experiment #6	7	0	0	5,330	7,636	4,033	660	0.00
Policy Experiment #7	36,155	1,506	63	5,330	7,636	9,776	1,600	1.88

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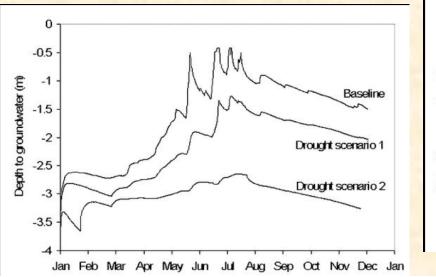




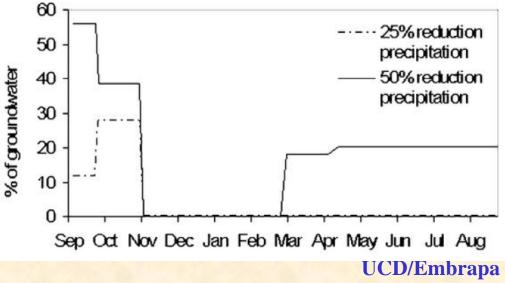


## Water Availability and Use in BV









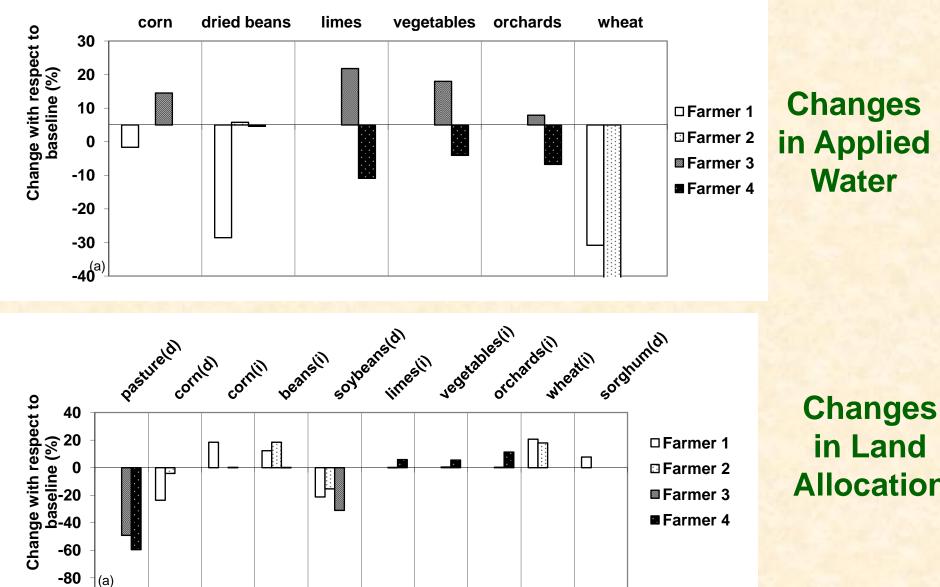


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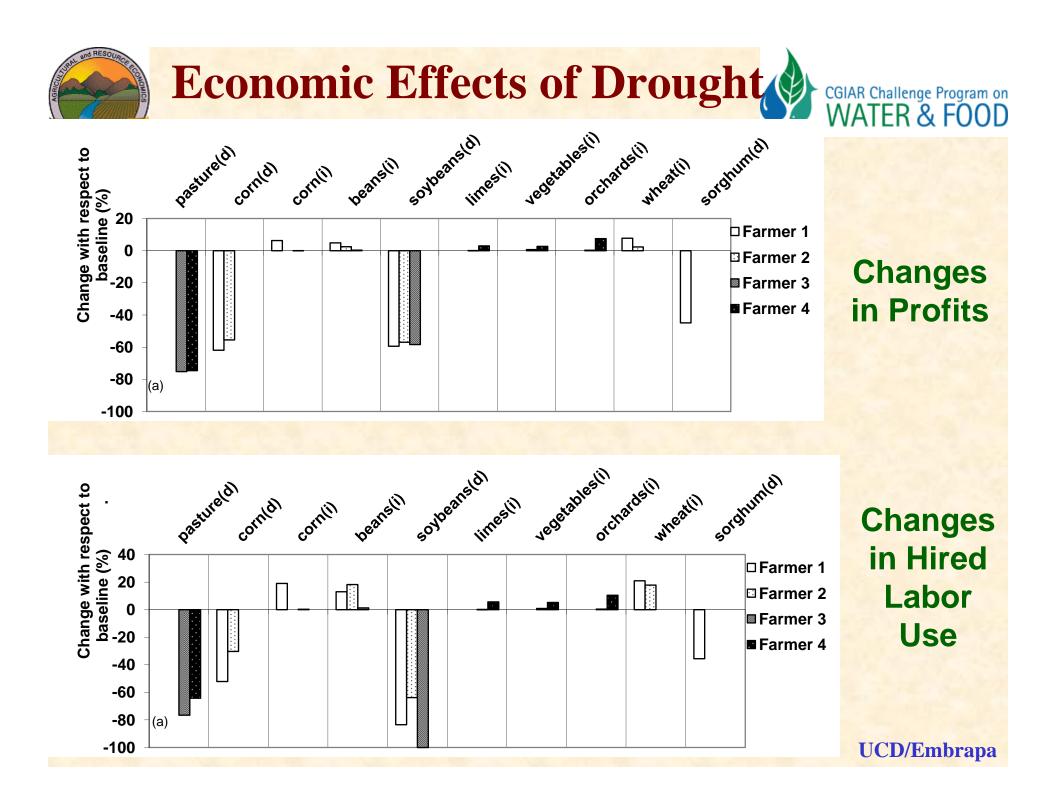
## **Economic Effects of Drought**



Water



### in Land Allocation





### **Basin-Wide Setting**



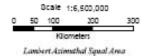
- Variable Weather Conditions
  - Wet year and drought
  - Rainfall and evapotranspiration
- Water Policy Setting
  - Application of the ANA guidelines
- Price Shock
  - Large increase in sugarcane prices
- Use Hydro-Econ Models to Predict:
  - Cropping patterns, water use, employment, income
  - Water availability in river system



#### São Francisco River Basin Precipitation, Average Annual

Precipitation Average, Annual (mm) High : 1954 Low : 364

Data Source: International Water Management Institute (IWMI)



Lambert Azimuthal Squal Area Projection, WGS-84,

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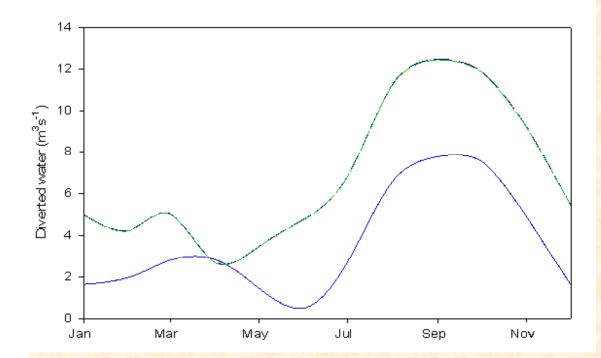
Map by J A Young, © September 2007



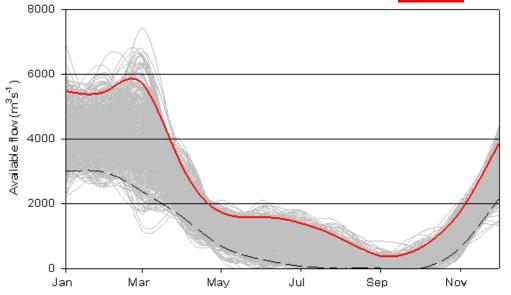
Precipitation in the SFRB and Focus of the Basin-Wide Policy Experiment



Upstream Water Demand for Boqueirão (sample município) Blue = baseline Green = Sugarcane Price Increase



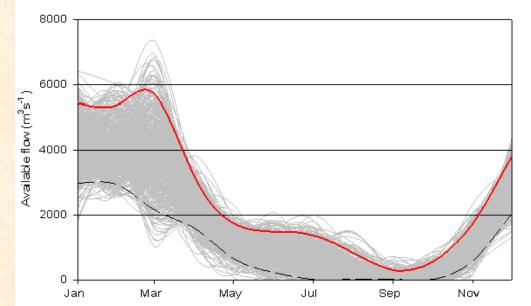
Total Demand of <u>all</u> Simulated				
Upstream Responses to				
Sugarcane Price Increases (m <sup>3</sup> s <sup>-1</sup> )				
January	39.5			
February	33.4			
March	40.1			
April	22.3			
May	27.1			
June	37.8			
July	54.4			
August	89.5			
September	99.4			
October	92.5			
November	74.6			
<b>December</b>	43.1			
	UCD/Embrapa			



#### Water Available at Sobradinho Dam -- Before Price Shock

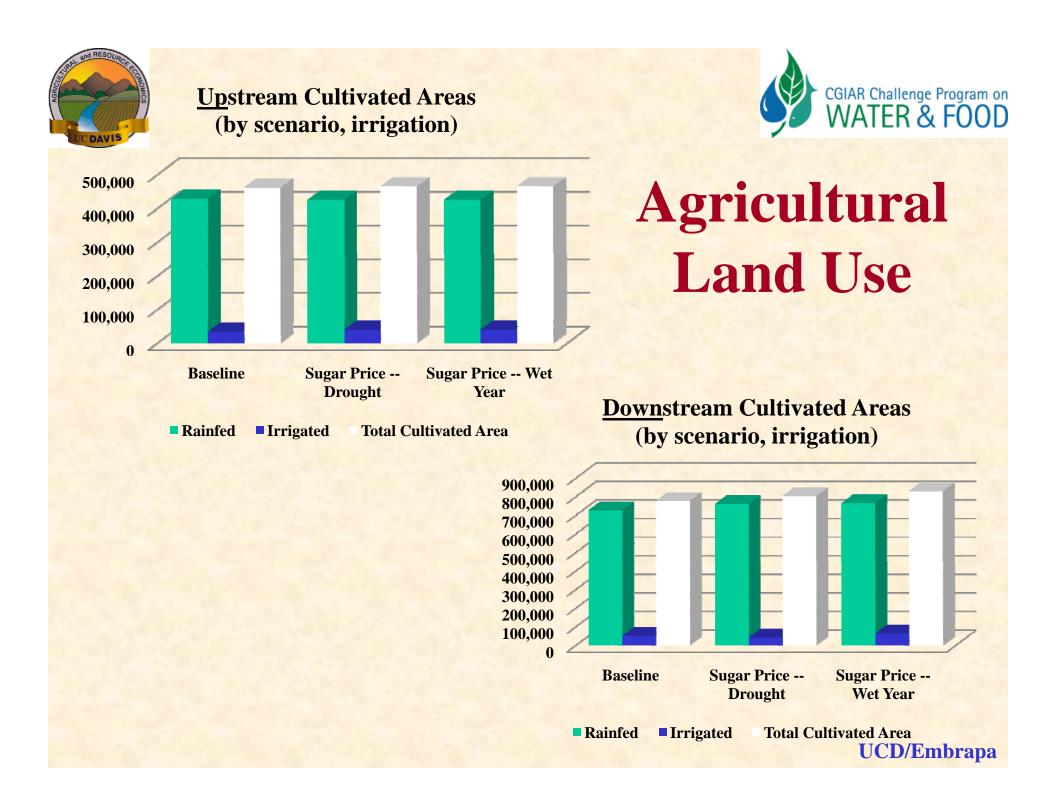


#### Water Available at Sobradinho Dam -- After Price Shock



"Available" for Ag = River Flow Entering Sobradinho Dam <u>Minus</u> 2000 m<sup>3</sup>s<sup>-1</sup> for Environmental Flows (following Braga and Lotufo 2008)

Agriculture

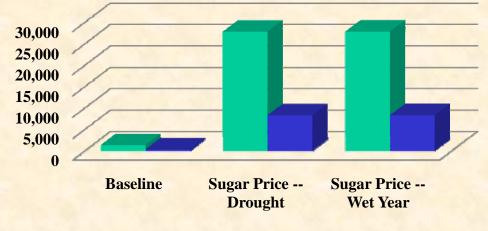




## Area in Sugarcane



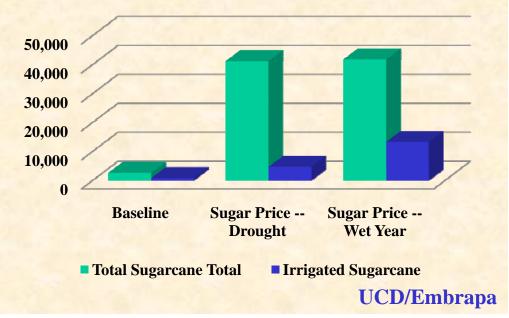
<u>Up</u>stream Sugarcane Areas (by scenario, irrigation)



Total Sugarcane Total

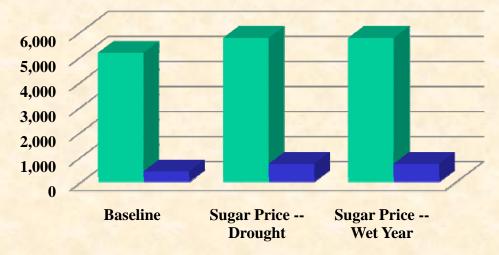
Irrigated Sugarcane

<u>Down</u>stream Sugarcane Areas (by scenario, irrigation)





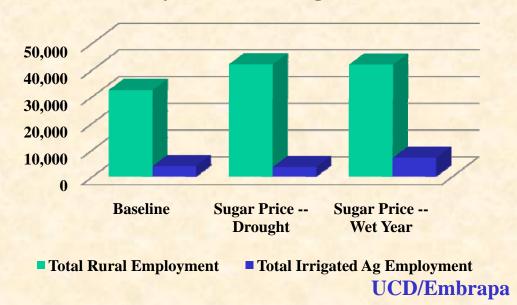
Upstream Agricultural Employment (by scenario, irrigation)

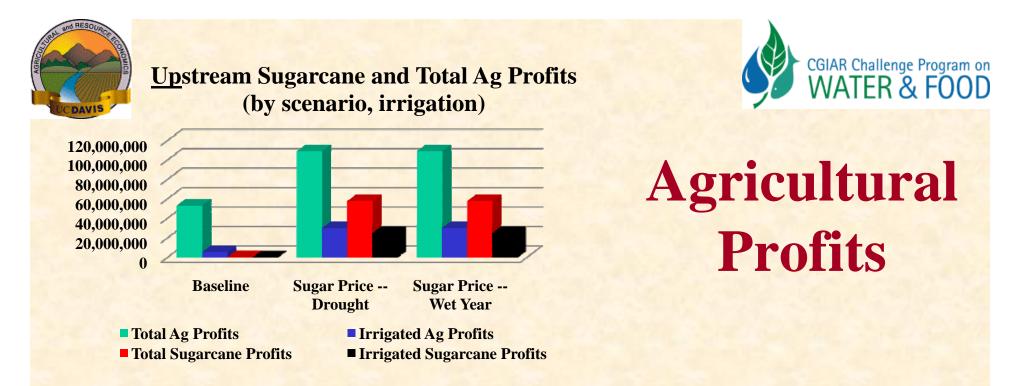


Total Rural Employment
Total Irrigated Ag Employment

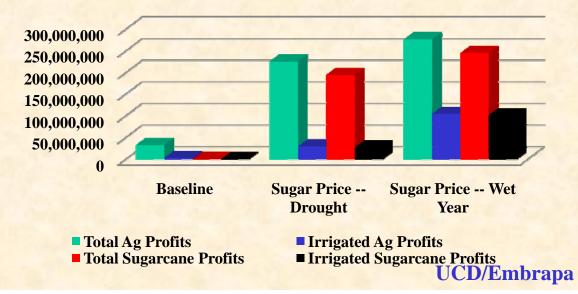
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#### Downstream Agricultural Employment (by scenario, irrigation)





<u>Down</u>stream Sugarcane and Total Ag Profits (by scenario, irrigation)

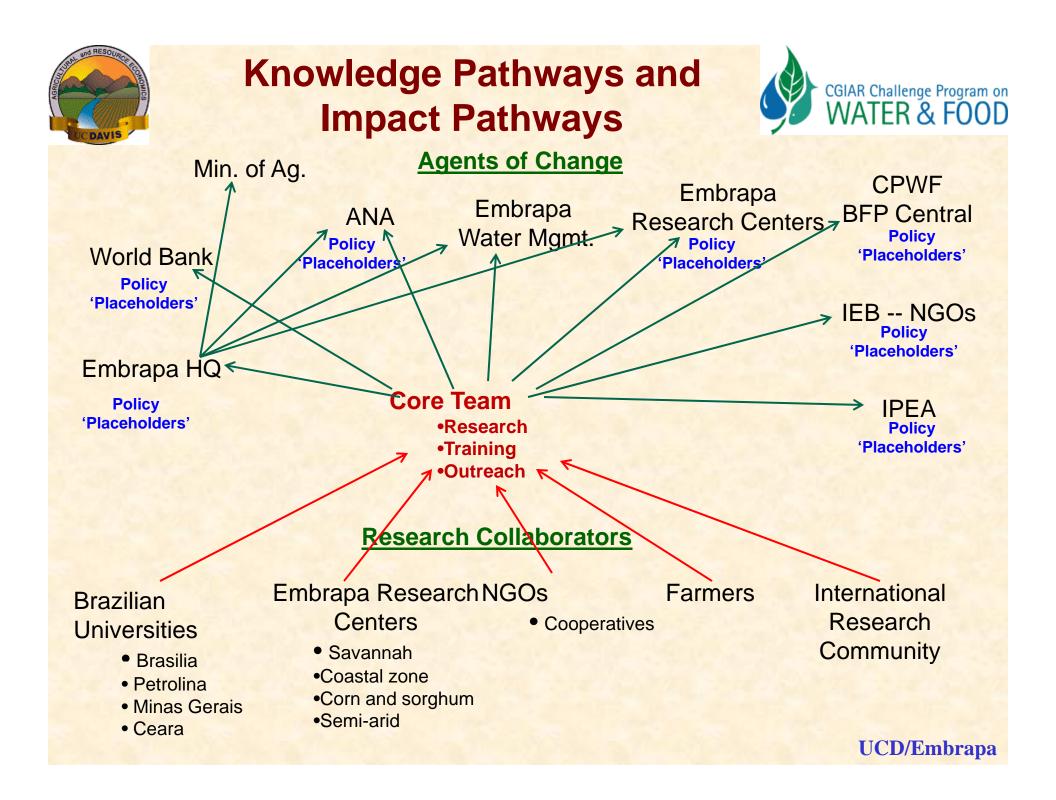




### **Behavioral Modeling**



- Value Added
  - Insight into farming and farm household decisions
  - These decisions can affect water use
  - Insights into water-poverty links
- Practicality
  - Array of tools available
    - Static models (LUS)
    - Equilibrium models (PMP)
    - Agent-based models
    - Others
  - Linking hydro and behavioral models can be challenging
    - Depending on circumstances, it can be worth the effort





## **Research Outputs**



- Written Output
  - Journal papers, conference papers, working papers, posters, etc.
  - Policy Briefs (Portuguese and English)
- Methodologies
  - Linked, hydro-economic models
  - LUS models
- Human Capital
  - Embrapa, UC Davis, U. of Brasilia
- Data Sets
  - Agriculture, water resources, poverty



### Next Steps for the SFRB Research Team



- Deliver these Messages to Decision Makers
- Contribute to CPWF Research/Training Efforts
- Convey Models and Data to Collaborators
- Publish our Findings
  - Journal papers
  - Book on our multi-scale effort in the SFRB

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### **SFRB Potential Contributions to Phase II Basin Challenges**



- Benefit Sharing Mechanisms
  - Sharing water versus sharing the benefits of water
- Adaptive Management
  - Objectives? rural poverty alleviation, managing environmental flows, etc.
  - What are we reacting to? weather, climate change, market conditions
- Improved Livelihoods
  - Which stakeholders, by how much?
  - Uncertainty and risk
- The Integrated Management of Production Systems Based on Groundwater
  - Surface water/groundwater interactions
- Improved Planning and Management of Hydroelectric Facilities
  - Long-term management with variable rainfall
  - Effects of agricultural change
- Developing and Maintaining Sustainable Small Reservoirs
  - Volume, placement and management



## **Pause for Discussion**



- How Have We Done?
- What Have We Missed?
- What Would <u>YOU</u> Like to See the SFRB Team Contribute to the CPWF?



# **Concluding Remarks**



- Our Stories
  - Steve Vosti and Marcelo Torres
  - Marco Maneta
- Your Views





# **Muito Obrigado!**

